

#### **Working Safer**

#### The building of a new regulatory regime

April 2014

Karl Simpson and Kelly Hanson-White

**MBIE Policy** 

## Legislation

#### **Problems**

- Duty holders don't know how to comply
- Duties do not reflect changes in working arrangements
- Directors do not have clear health& safety obligations
- Gaps in coverage
- Compliance and enforcement tools not sufficiently flexible
- Penalties not providing sufficient incentive to comply

#### **Solutions:**

- New legislation based on Australian Model Act
- More guidance
- "PCBUs" and workers
- Due diligence duty on officers of PCBUs (directors etc)
- "So far as is reasonably practicable"
- More explicit duties for suppliers, makers of plant etc
- More enforcement tools
- Higher penalties

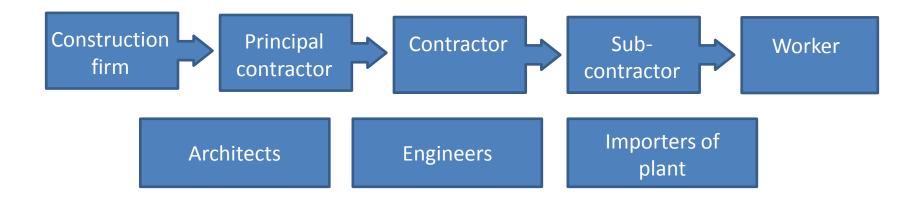
## Health and Safety Reform Bill

- introduced Monday 10 March
- first reading speech Thursday 13 March
- has been referred to Transport and Industrial Relations Select Committee for consideration
- Submissions called for by 9 May

# Person Conducting a Business or Undertaking (PCBU)

- A person conducting a business or undertaking must ensure, so far as is reasonably practicable, the health and safety of:
  - workers engaged, or caused to be engaged by the person; and
  - workers whose activities in carrying out work are influenced or directed by the person, while the workers are at work in the business or undertaking.
- A PCBU must ensure, so far as is reasonably practicable, that the health and safety of other persons is not put at risk from work carried out as part of the conduct of the business or undertaking.

# Person Conducting a Business or Undertaking (PCBU) cont'd



## Officers, workers & others

 Officers required to exercise due diligence to ensure that the PCBU complies with its duties

 Workers and others in the workplace also required to take a reasonable degree of responsibility for their own health and safety, and that of others

### Worker participation:

#### The problem

- ...the Taskforce
  found that worker
  participation in NZ is
  too often ineffective
  and often virtually
  absent
- Our legislation is less rigorous than overseas jurisdictions and excludes nonemployees



### Worker participation:

#### The solution

The worker participation requirements in the new Act (as proposed by the Bill) look like this:

All PCBUs must engage with workers on health and safety matters

All PCBUs must have effective worker participation practices

Workers or PCBUs may choose to have Health and Safety representatives (HSRs)

- Functions and powers of HSRs
- Obligations of PCBUs about and towards HSRs

Workers or PCBUs may choose to have health and safety committees (HSCs)

- Functions of HSCs
- Obligations of PCBUs about and towards HSCs

All workers may refuse to do unsafe work

All workers have protections from adverse conduct

Further detail about requirements are proposed to sit at the regulation level

# Enforcement and penalties

- range of enforcement tools, enforceable undertakings new but others improved (infringement notices)
- wider range of options available to the Court when sentencing (adverse publicity orders, training orders, project orders etc)
- tiered offence regime with graduated penalties (different \$ maxima outlined for individuals who are PCBUs/officers; individuals who are workers/others; and corporate entities)

# Development of regulations to support the new Act

- Occurring in parallel to the passage of the Bill
- Discussion document containing policy proposals about the first phase of regulations expected to be released soon
- 8 week consultation process
- Guidance/ACoP development process (WorkSafe NZ) will shadow this process